

The Programme Business Case

Joe Flanagan

Director of Investment Policy & Appraisal

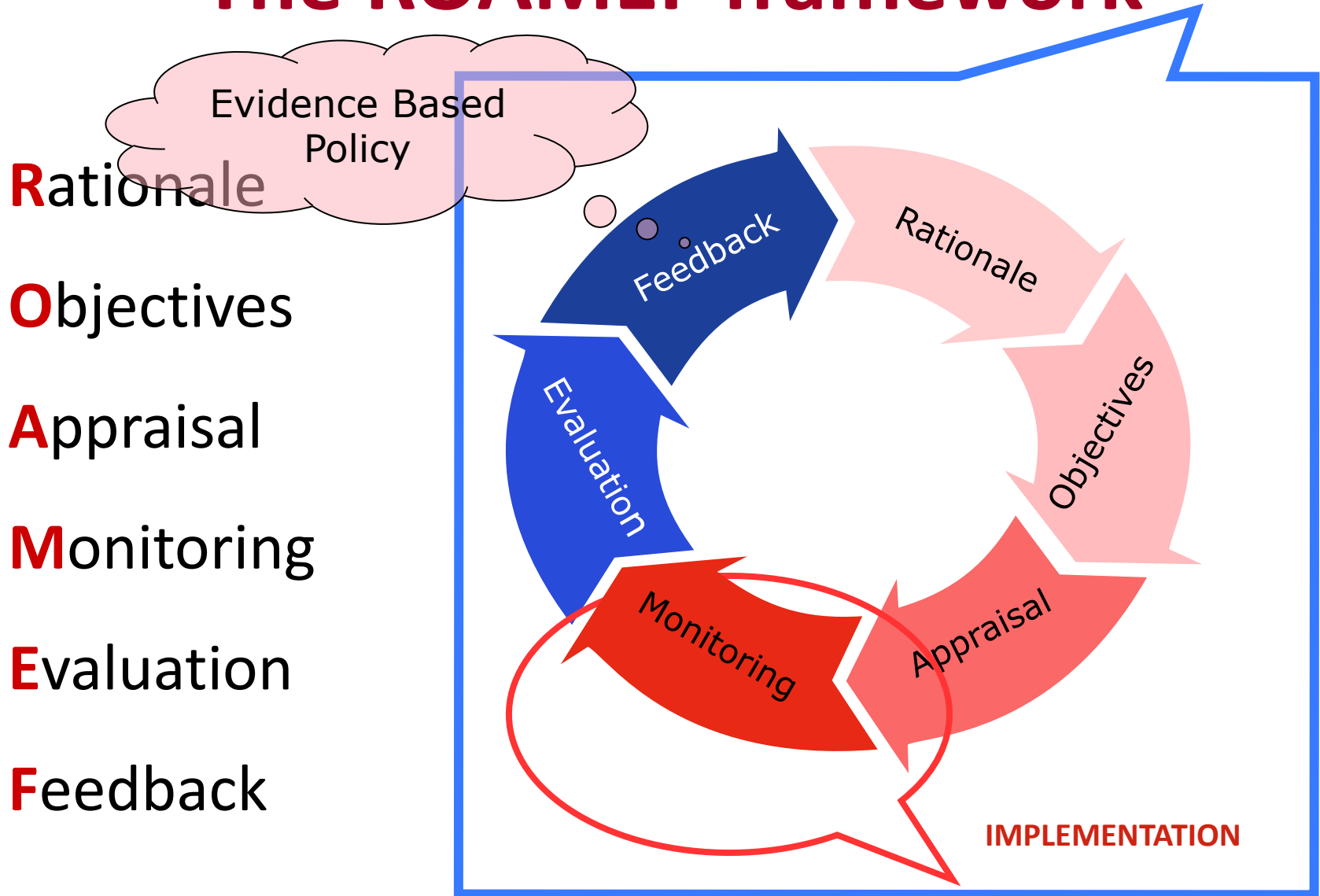
NHS Wales & Welsh Government

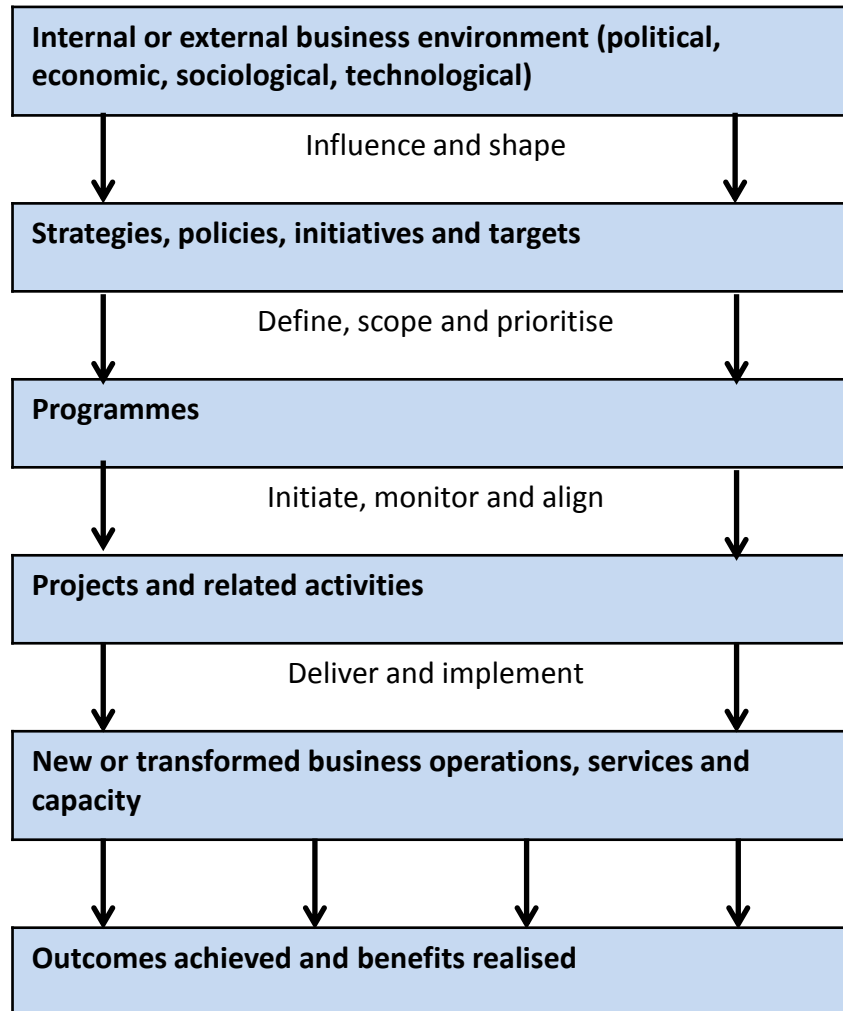
Brief overview to best practice!

- ROAMEF – the key
- Strategic planning framework
- Programme management lifecycle
- Types of programmes
- Programme management principles
- Programme management products
- Programme Management Business Case

What is ROAMEF?

The ROAMEF framework





Programme Management MSP Lifecycle

- Identifying a programme
- Defining a programme
- Governing a programme
- Managing a portfolio
- Managing benefits
- Closing a programme

Focus of Programme

Making and delivering

Organisational change

External or societal change

Construction,
engineering,
IT

Specification-led, output
driven, high clarity /low
ambiguity, reactive
adjustments to scope.

Change
Management

Vision-led, benefits driven,
good clarity /some
ambiguity, reactive
adjustments to scope, clear
levers

Policy strategy

Vision-led, outcome driven,
ambiguity and clarity co-exist,
proactive adjustment to scope,
loose levers

Nature of programme

Programme Management Principles

- Managing the Change Process
- Organisation and leadership
- Benefits management
- Stakeholder management & communications
- Risk management
- Programme Planning & control
- **Business case management**
- Quality management

Some MSP Products

- Programme Mandate
- Programme Brief
- Vision Statement
- Blue print
- **Prog. Business Case**
- Project portfolio
- Risk Management
- Programme Plan
- Benefits realisation plan
- Trigger and context
- Outline concept
- Better future
- Feasible future state
- **Evidence base**
- Required Outputs
- Managing “Reality”
- Delivery schedule
- Delivering outcomes

Programme Business Case

- “There may be different options for achieving target improvements or changes in business operations, in which case these should be explored in terms of timing, content, risk and benefits”
- “The business case is developed by iteration through stages of formulation and analysis”.

Programme Business Case

- “In defining a programme, the business case should be developed in tandem with early iterations of the blue print, programme plan and benefits realisation plan – the business case is an aggregation of information from these and other sources”.
- “Developing the business case alongside the blue print enables the programme to select the most cost effective combination of projects.....”

Five Case Model

- Strategic Case
- Economic Case
- Commercial Case
- Financial Case
- Management Case
- Programme fit & case for change
- Optimum choice of projects & critical path
- Procurement & commercial strategy
- Funding & affordability
- Governance and delivery arrangements

Strategic Case

- Strategic fit
- Case for change
 - Alignment with other programmes
 - SMART Programme Investment objectives
 - Existing arrangements
 - Business needs
 - Potential scope
 - Programme Benefits & Risks
 - Programme Constraints & dependencies

Economic Case

- Long list of options
- Short list of options
- Preferred option
- Programme options:
 - Scoping
 - Solution
 - Delivery
 - Implementation
 - Funding
- CBA & MCA
- Net Present Value
- Sensitivity analysis
- Best public value

Commercial Case

- Procurement strategy
 - Cross cutting
 - Collaborative
 - Economies of scale
 - Use of frameworks
- Required services
- Suppliers' implementation
- Potential risk sharing
- Payment mechanisms
- Key contracts
- Outputs
- Market
 - Public and private
 - Charging & pricing
 - Standard or “new”

Financial Case

- Capital & revenue consequences
- Sources of funding
- Financial benefits (CRB)
- Income & Expenditure
- Balance sheet treatment
- Whole life costs (financial appraisal)
- Who?
- What?
- Impact?
- Whose?

Management Case

- Programme arrangements
- Programme plan
- RPA assessment
- Change management
- Specialist advisers
- Benefits realisation
- Risk management
- Contingency plan
- Roles, responsibilities, governance & reporting
- Delivery
- VH,H,M,L
- Plan
- Who?
- Plan/register
- Plan/register
- Plan B

The Options Framework

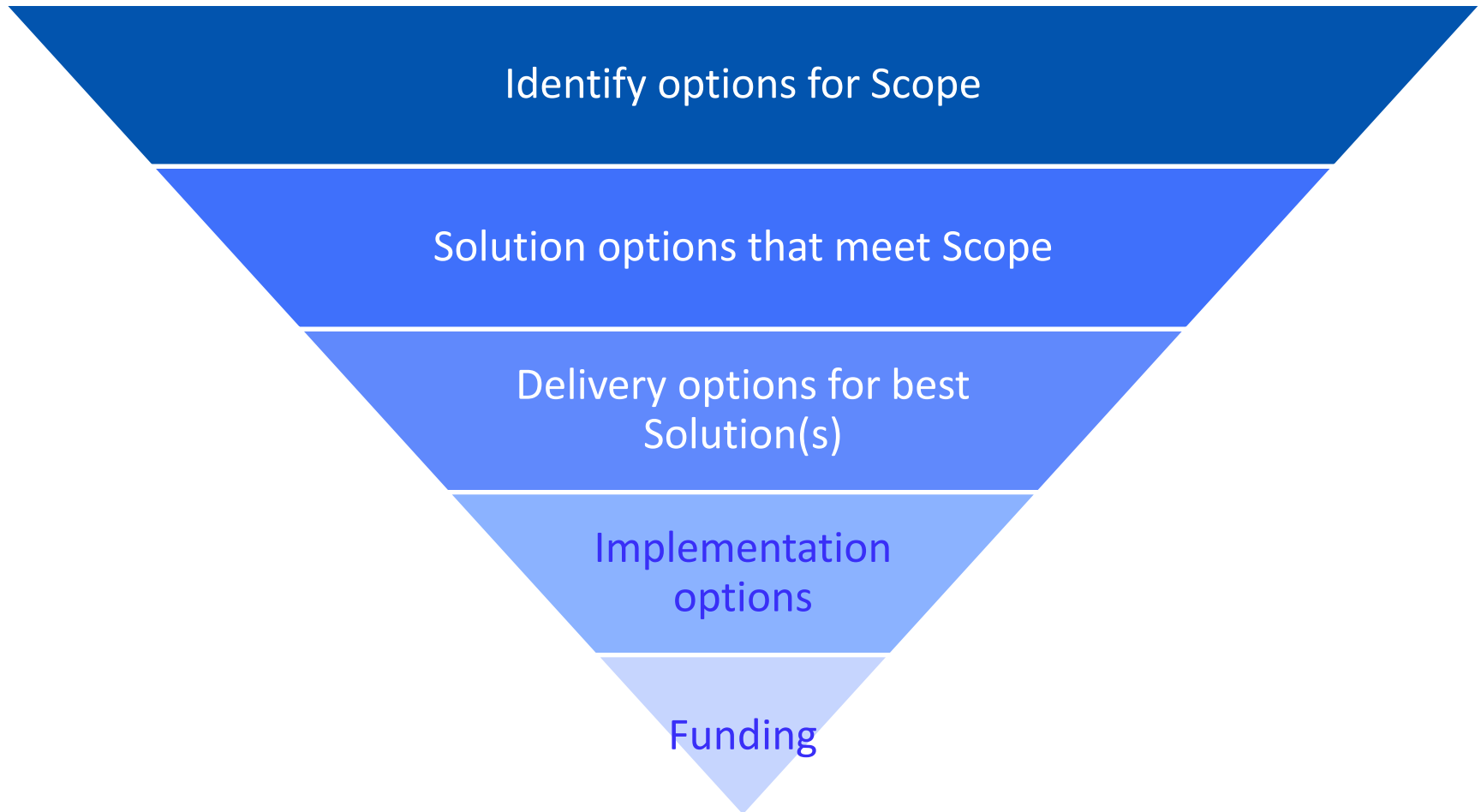


Dimensions:

- Service Scope → coverage
- Service Solution → infrastructure and spend
- Service Delivery → service provider
- Implementation → phasing – tranches
modular - projects
- Funding (£) → sourcing

Identifying the Preferred Way Forward

The Options Filter



MSP Review Criteria

- Is the programme (still) affordable – is there sufficient funding?
- Is the outcome (still) achievable – is there a realistic assessment of the organisation's ability to cope with the scale of change required?
- Does the programme (still) demonstrate value for money – are the benefits and cost of realising them in the right balance?
- Have the options been considered – is the programme's portfolio (still) the appropriate, or optimum, way of achieving the desired outcome(s) – the critical path for deliver of projects?

Conclusions & recommendations

- Adopt ROAMEF and make use of guidance
- Carefully appraise your choice of programmes & projects and critical path
- Adopt best practice - MSP and Gateway 0's
- Streamline the process through the use of programme business cases
- Understand return on spend?
- Undertake post evaluation (Gate 5)

Case Study Fictional Example



The Options Framework for long-listing and the Options Filter for selection of the shortlist

- The small country of Bangalo has 4 principal cities where economic activity is focused
- Workers travel into the cities each day
- City A is the largest and economically most significant, followed by cities B, C and D respectively
- The Ministry has developed a transport strategy to improve the road network between these cities

Spending Objectives

- To facilitate economic growth by:
 - reducing travel time between the principal cities of the country (A, B, C and D) by 20% by 2018
 - Reducing congestion and increasing the capacity of road network
 - Reducing the cost of travel to business and the public

Status quo

- Very poor quality roads
- Low capacity
- Very congested
- Long journey times
- Flow of workforce into commercial centres severely limited

Programme	Do minimum	Intermediate	Do maximum
Scope	Link up city A with city B 200km	Link up city A with city B and city C 300km	Link up city A with city B, city C and City D 400km
Service Solution	Refurbish existing	Refurbish existing + new route	Completely new route
Service Delivery	Local contractor	National contractor	International contractor
Implementation	Phased - 3 years	Phased - 2 years Projects A & B	'big bang' - 1 year
Funding	capital	Mixed economy	Private finance (PPP)